INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
SUPPLEMENTARY AND OTHER INFORMATION
SCHEDULE OF FINDINGS
JUNE 30, 2013

TABLE OF CONTENTS

		Page
Officials	•	3
Independent Auditor's Report		4 - 6
Management's Discussion and Analysis		7 - 12
Basic Financial Statements:	<u>Exhibit</u>	
Government-wide Financial Statements: State of Activities and Net Position - Cash Basis Governmental Fund Financial Statements:	A	14 - 15
Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Fund Financial Statements:	В	16 - 17
Statement of Cash Receipts, Disbursements and Changes in Cash Balances	С	18 - 19
Notes to Financial Statements		21 - 34
Other Information:		
Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds Notes to Other Information - Budgetary Reporting		36 - 37 38
Supplementary Information:	Schedule	
Statement of Cash Receipts, Disbursements and Changes in Cash Balances - Non-major Governmental Funds Schedule of Indebtedness Bond and Note Maturities Schedule of Receipts by Source and Disbursements By Function - All Governmental Funds	1 2 3	40 - 41 42 - 43 44 - 46 47 - 48
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters		
Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards		50 - 52
Schedule of Findings		53 - 55

OFFICIALS

Name	<u>Title</u>	Term Expires
Michael O'Brien	Mayor	January 2014
Pat Newberg	Mayor Pro-Tem	January 2014
Corey Hackett Brant Miller Betsy Moniz Jason Smith Joseph Wede	Council Member Council Member Council Member Council Member Council Member	Resigned January 2013 January 2014 January 2016 January 2014 January 2016
Marissa Lockwood	City Clerk	Indefinite
Cindy Constable	City Treasurer	Indefinite
Joe Lauterbach	City Attorney	Retired December 2012
TJ Pattermann	City Attorney	Indefinite

Certified Public Accountant

August 20, 2013

Independent Auditor's Report

Lonnie G. Muxfeldt
Certified Public
Accountant

Harian Office:

2309 B Chatburn Ave.P.O. Box 551Harlan, IA 51537-0551

Ph. (712) 755-3366 Fax (712) 755-3343

Avoca Office:

305 W. High Street P.O. Box 609 Avoca, IA 51521-0609

Ph. (712) 343-2379 Fax (712) 343-5012

www.muxfeldt-cpa.com firm@muxfeldt-cpa.com

Licensed In:

Iowa

Missouri

To the Honorable Mayor and Members of the City Council:

Report on the Financial Statements

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Oakland, Iowa, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

Continued . . .

Member of American Institute of Certified Public Accountants, Iowa Society of CPA's and AICPA Private Companies Practice Section August 20, 2013 Page Two

To the Honorable Mayor and Members of the City Council:

Auditor's Responsibility (Continued)

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

Opinions

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Oakland as of June 30, 2013, and the respective changes in cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. My opinion is not modified with respect to this matter.

Continued . . .

August 20, 2013 Page Three

To the Honorable Mayor and Members of the City Council:

Other Matters

Supplementary and Other Information

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Oakland's basic financial statements. I previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the seven years ended June 30, 2012 (which are not presented herein) and expressed unqualified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In my opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, Management's Discussion and Analysis and the budgetary comparison information on pages 7 through 12 and 36 through 38 has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, I do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, I have also issued my report dated August 20, 2013 on my consideration of the City of Oakland's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of Oakland's internal control over financial reporting and compliance. Murfeldt associates, CPA. P.E.

CITY OF OAKLAND MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2013

The City of Oakland provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2013. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2013 FINANCIAL HIGHLIGHTS

Receipts of the City's governmental activities decreased 54%, or approximately \$1.88 million, from fiscal year 2012 to fiscal year 2013. Prior year capital loan note proceeds of \$2.5 million explain the unusual decrease.

Disbursements of the City's governmental activities increased 98% or approximately \$1.6 million, in fiscal year 2013 from fiscal year 2012. Significant increases occurred in the capital projects and public safety functions.

The City's total cash basis net position decreased 57%, or approximately \$1.7 million, from June 30, 2012 to June 30, 2013. Of this amount, the cash basis net position of the governmental activities decreased approximately \$2.5 million and the cash basis net position of the business type activities decreased approximately \$71,000.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides and analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANICAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Position reports information which helps answer this question.

The Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Position is divided into two kinds of activities:

Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.

Business Type Activities include the waterworks, sanitary sewer system and sanitation. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, and 4) the Capital Projects Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for the governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains three Enterprise Funds to provide separate information for the Water, Sewer and Sanitation Funds, considered to be major funds of the City.

The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased sharply from a year ago, decreasing from approximately \$2.4 million to approximately \$808,500. The analysis that follows focuses on the changes in cash basis net position of governmental activities.

Changes in Cash Basis Net Pos		Year Ended June 30,		Year Ended June 30,
	_	2013		2012
Receipts:	_			
Program receipts:				
Charges for services	\$	82,113	\$	103,641
Operating grants, contributions				
and restricted interest		254,423		303,263
Capital grants, contributions		•		
and restricted interest		104,058		75,371
General receipts:				
Property tax		302,708		300,460
Tax increment financing		11,166		31,99
Local option sales tax		179,000		169,78
Unrestricted investment earnings		6,244		5,06
Miscellaneous		6,721		1,20
Note proceeds		489,750		2,504,14
Sale of property		177,422		5,18
Total receipts	_	1,613,605		3,500,10
Disbursements:				4.59.40
Public safety		304,840		157,18
Public works		1,65,878		287,24
Culture and recreation		160,084		204,21
Community and economic development		6,162		6,70
General government		129,128		167,13
Debt service		126,721		99,24
Capital projects		2,396,665		739,26
Total disbursements	_	3,289,478	-	1,660,99
Change in cash basis net position before transfers		(1,675,873)		1,839,11
Transfers, net		13,168		12,39
Change in cash basis net position		(1,662,705)		1,851,50
Cash basis net position, beginning of year		2,471,217	. –	619,71
Cash basis net position, end of year	\$	808,512	\$	2,471,21

The City's total receipts for governmental activities decreased 54% or approximately \$1.9 million. The total cost of all programs and services increased approximately \$1.6 million, or 98%, with no new programs added this year. The significant increase of all programs is primarily due to construction cost of the City Services Building.

The cost of all governmental activities this year was approximately \$3.29 million compared to approximately \$1.6 million last year. However, as shown in the Statement of Activities and Net Position on pages 14 - 15, the amount taxpayers ultimately financed for these activities was approximately \$2.85 million because some of the cost was paid by those directly benefited from the programs (\$82,113) or by other governments and organizations which subsidized certain programs with grants, contributions and restricted interest (\$358,481). Overall, the City's governmental activities program receipts, including intergovernmental aid and fees for service, decreased in fiscal year 2013 from approximately \$482,000 to approximately \$440,600, principally due to fire insurance proceeds received in fiscal year 2012.

		Year Ended June 30,		Year Ended June 30,
		2013		2012
Receipts:				
Program receipts:		-		
Charges for services and sales:				
Water	\$	729,181	\$	691,748
Sewer	•	64,867	•	63,878
Sanitation		141,160		122,029
Operating grants, contributions				,
and restricted interest		-0-		-0-
Capital grants, contributions				
And restricted interest		6,632		153,566
General receipts:		•		•
Note proceeds		-0-		58,201
Rental income		21,352		37,328
Total receipts	-	963,192		1,126,750
Disbursements:				
Water		803,937		611,071
Sewer		57,178		94,289
Sanitation		160,004		106,405
Total disbursements	_	1,021,119	_	811,765
Change in cash basis net position before transfers		(57,927)		314,985
Fransfers, net		(13,168)		(12,395)
Change in cash basis net position		(71,095)	_	302,590
Cash basis net position, beginning of year	_	579,278	· _	276,688
Cash basis net position, end of year	\$	508,183	\$	579,278

Total business type activities receipts for the fiscal year were approximately \$963,000 compared to approximately \$1.1 million last year. This \$163,000 decrease is due primarily to note proceeds and sewer grants received in the prior year. As a result, cash balances decreased approximately \$71,000 from the prior year. Total disbursements for the fiscal year increased 25% to approximately \$1 million.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Oakland completed the year, its governmental funds reported a combined fund balance of \$808,512, a decrease of \$1,662,705 from last year's total of \$2,471,217. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

The General Fund cash balance increased \$273,448 from the prior year to \$846,801. This increase is primarily due to capital loan notes issued to finance a tanker/pumper truck for the fire department.

The Special Revenue, Road Use Tax Fund cash balance increased \$73,444 to \$173,392, with decreases in both receipts and disbursements for fiscal year 2013.

The Capital Projects, City Service Building Fund cash balances decreased \$2,012,571 for 2013. This decrease is due to construction costs of the City Services Building.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALAYSIS

The Enterprise, Water Fund cash balance decreased \$59,940 to \$480,763 due primarily to water main repairs in 2013.

The Enterprise, Sewer Fund cash balance increased \$7,689 to reduce a deficit of \$18,252 to a deficit of \$10,563. The decrease in the deficit balance was due primarily to normal operations.

BUDGETARY HIGHLIGHTS

City Council approved a budget amendment on May 13, 2013, decreasing receipts by approximately \$4.2 million and decreasing disbursements by approximately \$2.5 million.

The City's receipts were approximately \$81,000 less than budgeted. This was primarily due to a CDBG grant that was budgeted but not awarded to the City for the reverse osmosis water treatment plant.

The public safety and community and economic development functions were exceeded before the budget was amended. At June 30, 2013, disbursements exceeded budgeted amounts in the general government and business type functions.

DEBT ADMINISTRATION

At June 30, 2013, the City had \$3,209,201 in long-term debt outstanding, compared to \$2,750,193, last year, as shown below:

	Outstanding De	ebt	,
		Year Ended June 30, 2013	 Year Ended June 30, 2012
General obligation notes	\$_	3,209,201	\$ 2,750,192
Total	\$	3,209,201	\$ 2,750,192

Principal of \$126,323 and interest of \$85,332 was paid on outstanding debt during the year ended June 30, 2013. The City issued Duel Purpose Capital Loan Notes of \$500,000 to finance Phase II of the City Services Building and to finance the purchase of a tanker/pumper for the fire department.

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$3,209,201 is below its constitutional debt limit of approximately \$3.22 million.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Oakland's elected and appointed officials and citizens considered many factors when setting the fiscal year 2014 budget, tax rates and fees, charged for various City activities. One of those factors is the economy.

Amounts available for appropriation in the operating budget are approximately \$5.8 million, a 65% increase from the amended fiscal year 2013 budget. Other financing sources are budgeted to be approximately \$2.9 million. Phase 11 of the city service building project is expected to be completed in fiscal year 2014.

If the budget is realized, the City's budgeted cash balance is expected to decrease approximately \$312,000 by the close of fiscal year 2014.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it received. If you have questions about this report or need additional financial information, contact Marissa Lockwood, City Clerk, at 218 Oakland Avenue, PO Box 396, Oakland, Iowa 51560.

BASIC FINANCIAL STATEMENTS

CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION

AS OF AND FOR THE YEAR ENDED JUNE 30, 2013

			-			Program Receipts	s	
		Disbursements	-	Charges for Services		Operating Grants, Contributions and Restricted Interest		Capital Grants, Contributions and Restricted Interest
Functions / Programs:			•					
Governmental activities:				'				_
Public safety	\$	304,840	\$	50,163	\$	65,144	\$	-0-
Public works		165,878		1,432		146,235		-0-
Cultures and recreation		160,084		24,931		41,044		-0-
Community and economic development		6,162		-0-		-0-		-0-
General government		129,128		5,587		2,000		-0-
Debt service		126,721		-0-		-0-		-0-
Capital projects		2,396,665		-0-		-0-		104,058
Total governmental activities	•	3,289,478		82,113		254,423		104,058
Business type activities:								
Water		803,937		729,181		-0-		6,632
Sewer		57,178		64,867		-0-		-0-
Sanitation		160,004		141,160				0-
Total business type activities		1,021,119		935,208	-	-0-	-	6,632
Total	\$	4,310,597	\$	1,017,321	\$	254,423	\$	110,690

Property taxes levied for:

General purposes

Tax increment financing

Local option sales tax

Unrestricted investment earnings

Miscellaneous

Farm rent

Note proceeds

Sale of assets

Transfers

Total general receipts

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

Cash Basis Net Position

Restricted:

Expendable:

Streets

Urban renewal

Library

Capital projects

Water reserves

Unrestricted

Total cash basis net position

	Net (Disbursements), Receipts and Changes in Net Position							
	Governmental Activities	-	Business Type Activities		Total			
\$	(189,533) (18,211)	\$	-0- -0-	\$	(189,533) (18,211)			
	(94,109)		-0-		(94,109)			
	(6,162)		-0-		(6,162)			
	(121,541)		-0-		(121,541)			
	(126,721)		-0-		(126,721)			
	(2,292,607)		-0-		(2,292,607)			
	(2,848,884)		-0-		(2,848,884)			
	-0-		(68,124)		(68,124)			
	-0-		7,689		7,689			
	-0-		(18,844)		(18,844)			
	-0-		(79,279)		(79,279)			
	(2,848,884)		(79,279)		(2,928,163)			
	302,708		-0-		302,708			
	11,166		-0-		11,166			
	179,000		-0-		179,000			
	6,244		-0-		6,244			
	6,721		-0-		6,721			
	-0-		21,352		21,352			
	489,750		-0-		489,750			
	177,422		-0-		177,422			
	13,168		(13,168)		-0-			
	1,186,179		8,184	•	1,194,363			
	(1,662,705)		(71,095)		(1,733,800)			
	2,471,217		579,278		3,050,495			
\$.	808,512	\$	508,183	\$	1,316,695			
\$	173,392	\$	-0-	\$	173,392			
	16,076		-0-		16,076			
	269,805		-0-		269,805			
	2,140		-0-		2,140			
	-0-		41,640		41,640			
	347,099		466,543		813,642			
\$ [808,512	\$	508,183	\$ [1,316,695			
-		-	See	note	es to financial statements.			

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES - GOVERNMENTAL FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2013

				Special Revenue		,
		General	•	Road Use Tax		Debt Service
Receipts:	•					
Property tax	\$	302,708	\$	•	\$	-0-
Tax increment financing		-0-		-0-		-0-
Other city tax		-0-		-0-		-0-
Licenses and permits		6,667		-0-		-0-
Use of money and property		8,668		1,433		-0-
Intergovernmental		89,429		146,235		-0-
Charges for services		69,624		-0-		-0-
Miscellaneous		25,287		2,154	_	-0-
Total receipts		502,383		149,822		-0-
Disbursements:						
Operating.				_		•
Public safety		304,840		-0-		-0-
Public works		-0-		165,878		-0-
Culture and recreation		160,084		-0-		-0-
Community and economic development		-0-		-0-		-0-
General government		129,128		-0-		-0-
Debt service		-0-		-0-		126,721
Capital projects		-0-		0	_	<u>-0-</u>
Total disbursements		594,052		165,878	_	126,721
Excess (deficiency) of receipts over (under) disbursements		(91,669)		(16,056)		(126,721)
Other financing sources (uses):						
Sale of assets		-0-		-0-		-0-
Loan proceeds		310,000		-0-		-0-
Operating transfers in		89,500		89,500		126,721
Operating transfers out		(34,383)_			_	-0-
Total other financing sources (uses)		365,117		89,500	-	126,721
Change in cash balances		273,448		73,444		-0-
Cash balances, beginning of year		573,353		99,948	_	-0-
Cash balances, end of year	\$	846,801		173,392	\$ _	-0-
Cash Basis Fund Balances						•
Restricted for:						_
Streets	\$	-0-	\$	173,392	\$	-0-
Urban renewal		-0-		-0-		-0-
Assigned for library		269,805		-0-		-0-
Assigned for capital project		-0-		-0-		-0-
Unassigned		576,996			_	-0-
Total cash basis fund balances	\$	846,801	\$	173,392	\$_	-0-
I AMI AMIL AMILI THEE AMINETAN					_	

See notes to financial statements.

,	Capital Projects City Service Building		Other Non-major Governmental Funds	Total
S	-0-	\$	-0-	\$ 302,708
	-0-		11,166	11,166
	-0-		179,000	179,000
	-0-		-0-	6,667
	511		1	10,613
	-0-		-0-	235,664
	-0-		0-	69,624
	103,250		300	130,991
•	103,761	_	190,467	 946,433
	·			•
	-0-		-0-	304,840
	-0-		-0-	165,878
	-0-		-0-	160,084
	-0-		6,162	6,162
	-0-		-0-	129,128
	-0-		-0-	126,721
	2,394,334		2,331	2,396,665
	2,394,334		8,493	3,289,478
	(2,290,573)		181,974	(2,343,045)
	177,422		-0-	177,422
	179,750		-0-	489,750
	-0-		-0-	305,721
	(79,170)		(179,000)	(292,553)
	278,002		(179,000)	680,340
	(2,012,571)		2,974	(1,662,705)
	1,782,674		15,242	2,471,217
;	(229,897)	\$.	18,216	\$ 808,512
\$	(229,897)	\$.	18,216	\$ 808,51
\$	-0-	\$	-0-	\$ 173,392
	-0-		16,076	16,076
	-0-		-0-	269,805
	-0-		2,140	2,140
	(229,897)	_	-0-	347,099
. '	(229,897)	\$	18,216	\$ 808,512

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2013

	_			
	_	Water		Sewer
Operating receipts:	Ф	722 564	\$	64,867
Charges for services	\$	723,564 7,712	Φ	-0-
Miscellaneous Total receipts	-	731,276	-	64,867
Operating disbursements:				
Business type activities	_	802,560	_	57,178
Total disbursements	-	802,560	-	57,178
Operating income		(71,284)		7,689
Non-operating receipts (disbursements):				0
Farm rent		21,352		-0- -0-
Meter deposits		4,537 (1,377)		-0-
Meter deposit refunds	_	24,512		-0-
Total non-operating receipts (disbursements)	_	24,312		
Excess (deficiency) of receipts over (under) disbursements		(46,772)		7,689
Other financing sources (uses):		(12.1(0)		٥
Operating transfer out	_	(13,168)	-	-0-
Net financing sources (uses)	-	(13,168)	-	
Change in cash balances		(59,940)		7,689
Cash balances beginning of year	_	540,703	-	(18,252)
Cash balances end of year	\$ _	480,763	<u> </u> \$	(10,563)
Cash Basis Fund Balances Restricted:				
Repairs and replacement	\$	41,640	\$	-0 -
Unrestricted		439,123		(10,563)
Total cash basis fund balances	\$ _	480,763	\$	(10,563)

See notes to financial statements.

EXHIBIT C

Sanitation	 Total
\$ 141,076 84 141,160	\$ 929,507 7,796 937,303
160,004 160,004 (18,844)	1,019,742 1,019,742 (82,439)
-0- -0- -0-	21,352 4,537 (1,377) 24,512
(18,844)	(57,927)
-0-	(13,168) (13,168)
(18,844)	(71,095)
56,827	579,278
\$ 37,983	\$ 508,183
\$ -0- 37,983	\$ 41,640 466,543
\$ 37,983	\$ 508,183

•

NOTES TO FINANCIAL STATEMENTS

(1) Summary of Significant Accounting Policies

The City of Oakland is a political subdivision of the State of Iowa and located in Pottawattamie County. It was first incorporated in 1882 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development, and general administrative services. The City also provides water, sewer and sanitation utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Oakland has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific financial burdens on the City.

Blended Component Unit

The Eckels Memorial Library is legally separate from the City but financially accountable to the City. The library is governed by a board approved by the City Council and its operating budget is subject to approval by the City Council. The library is presented as a blended component unit of the City.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following associations: Southwest Iowa Clerks Association, Iowa League of Cities, Iowa Municipal Financial Officers Association, Iowa Rural Water Association, Iowa Association of Municipal Utilities, MAPA, Southwest Iowa Planning Council, Western Iowa Development Association, International Municipal Clerks Institute and Chamber of Commerce.

(1) Summary of Significant Accounting Policies (Continued)

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Activities and Net Position (formerly referred to as net assets) reports information on all of the non-fiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges from services.

The Statement of Activities and Net Position presents the City's non-fiduciary net position. Net position is reported in the following categories / components:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or imposed by law through constitutional provision or enabling legislation.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position often have constraints on cash balances imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include: 1) charges to customers or applicants whose purchase, or use directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as non-major governmental funds.

(1) Summary of Significant Accounting Policies (Continued)

B. Basis of Presentation (Continued)

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue, the Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Debt Service Fund is used to account for property tax and other receipts to be used for the payment of interest and principal on the City's long-term debt.

The Capital Projects Fund is used to account for the payment of construction projects such as the Community Service Center.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The City also reports the following additional proprietary fund:

The Sanitation Fund accounts for the operation and maintenance of the City's sanitation service.

(1) Summary of Significant Accounting Policies (Continued)

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grant and general receipts. Thus, when program disbursements are paid, there is both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications — committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable - Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints paced on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned - Amounts the City Council intends to use for specific purposes.

Unassigned - All amounts not included in the preceding classifications.

(1) Summary of Significant Accounting Policies (Continued)

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2013, disbursements exceed amounts budgeted in the general government and business type functions.

(2) Cash and Pooled Investments

The City's deposits in bank at June 30, 2013, were covered entirely by Federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council and the Treasurer of the State of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City's cash, which consists of cash on hand, cash in bank and certificates of deposit, held at two local institutions in the City's name and its component unit, totals \$1,316,695 as of June 30, 2013.

(3) Notes Payable

Annual debt service requirements to maturity for the City's general obligation capital loan notes and water revenue notes are as follows:

Year	General Obligation					
Ending	Capital Loa	n Notes				
June 30,	Principal	Interest				
2014	168,000	86,463				
2015	168,000	81,452				
2016	174,000	77,972				
2017	179,000	74,130				
2018	179,000	70,155				
2019	189,000	66,180				
2020	195,000	61,580				
2021	145,000	56,818				
2022	150,000	52,980				
2023	156,000	49,145				
2024	161,000	45,152				
2025	161,000	40,605				
2026	172,000	36,057				
2027	177,000	30,958				
2028	182,000	25,478				
2029	175,000	19,762				
2030	180,000	13,920				
2031	185,000	7,910				
2032	55,000	1,733				
Total	\$ 3,151,000	898,450				

Drinking Water Program Revolving Loan

On September 24, 2008, the City financed the Lime Sludge Lagoon Project in part through the Iowa Finance Authority. The \$187,000 loan bears interest at 3.0%, requires semi-annual principal and interest payments, and matures June 1, 2028.

Dual Purpose Capital Loan Notes

On March 26, 2013, the City issued \$500,000 general obligation capital loan notes to finance the purchase of a pumper/tanker for the fire department and to finance Phase II construction of the City Services Building. The \$500,000 notes bear interest at 0.65% to 3.15%, require semi-annual principal and interest payments, and mature on June 1, 2032. Notes maturing after June 1, 2019 may be called for redemption by the City and paid before maturity.

(3) Notes Payable (Continued)

Community Service Building Capital Loan Notes

On April 26, 2012, the City issued \$2,500,000 general obligation capital loan notes to finance the construction of the City Service Building. The notes bear interest at 2.65% to 3.35%, require semi-annual interest and annual principal payments, and mature on June 1, 2031. Interest payments began on June 1, 2013 and interest with principal payments begin June 1, 2014. Notes maturing after June 1, 2019 may be called for redemption by the City and paid before maturity.

Planning and Design Revolving Fund Loan

In July 2011, the City made its first draw on a planning and design loan to finance a reverse osmosis pilot project. The interim loan from the Iowa Finance Authority anticipates becoming \$400,000 general obligation capital loan notes upon completed draw down. The loan bears no interest. The water project is currently on hold awaiting approval by the DNR.

(4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 5.78% of their annual covered salary and the City is required to contribute 8.67% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2013, 2012, and 2011 were \$24,099, \$19,708, and \$17,255, respectively, equal to the required contributions for each year.

(5) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> - The City operates a single-employer retiree benefit plan which provides a medical/prescription drug benefits for retirees and their spouses. There are 4 active and no retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees.

<u>Funding Policy</u> - The contribution requirements of plan members are established and may be amended by the City. The City currently finances the benefit plan on a pay-asyou-go basis. The most recent active member monthly premiums of the City and plan members are \$361 for single coverage and \$903 for family coverage. For the year ended June 30, 2013, the City contributed \$65,150 and the plan members eligible for benefits contributed \$-0-.

(6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation for subsequent use or for payment upon termination, retirement or death and sick leave hours for subsequent use during employment. These accumulations are not recognized as disbursements by the City until used or paid. Sick leave hours accumulate but are not payable upon termination. Upon retirement, employees are paid a maximum of \$2,000 of accumulated sick leave. The City's approximate liability for earned vacation and sick leave payments payable to employees at June 30, 2013, primarily relating to the Water Fund, is as follows:

Type of Benefit	Type of Benefit	
Vacation	\$	19,744
Sick leave		66,033
	\$]	85,777

This liability has been computed based on rates of pay in effect at June 30, 2013.

(7) Property Taxes

Property taxes become an enforceable lien on property when they are certified to the County Board of Supervisors on or before March 15. Taxes are payable on September 30 and March 31, payment later than this results in a penalty. The County bills and collects property taxes and remits them to the City as collected monthly.

(8) Related Party Transactions

The City had business transactions between the City and City officials totaling \$150,475 during the year ended June 30, 2013.

(9) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2013, is as follows:

Transfer to Transfer from		Amount	
General fund	Special Revenue - Local Option	\$	89,500
Special Revenue - Road Use	Special Revenue - Local Option		89,500
Debt Service	General Fund		34,383
Debt Service	Proprietary - Water		13,168
Debt Service	Capital Projects - City Services Building		79,170
Total		\$	305,721

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(10) Risk Management

The City of Oakland is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 679 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claim expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 150 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if sufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The City's contribution to the Pool for the year ended June 30, 2013 was \$48,594.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim. For members requiring specific coverage of \$3,000,000 to \$15,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location, with excess overage reinsured by the Lexington Insurance Company.

(10) Risk Management (Continued)

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. As of June 30, 2013, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all liability claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions. However, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The City also carries workers' compensation insurance purchased from the Iowa Municipalities Workers' Compensation Association, IMWCA. The City assumes liability for any deductibles, and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(11) Urban Renewal

On May 11, 1998, the City established the Oakland Urban Renewal Area. The objective of the plan is to encourage residential development in this urban renewal area. The urban renewal area includes the Water Expansion Project completed as of June 30, 2000. Urban Renewal Tax Increment Financing Notes were issued to finance the Street Project. On July 11, 2005, the City approved a program within this urban renewal plan for residential and commercial development in cooperation with the Oakland Industrial Foundation. On May 12, 2008, the City adopted Amendment No. 1 to the Urban Renewal Plan expanding the Urban Renewal Area.

CITY OF OAKLAND NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

(11) Urban Renewal (Continued)

On January 10, 2000, the City established the Oakland Urban Renewal Area South. The objective of the plan was to encourage commercial development in this urban renewal area. The project included the construction of a distribution facility of approximately 18,000 square feet to be used as a retail discount store. Once these improvements were completed the City agreed to make an Economic Development Grant to the Developer, Oakland Industrial Foundation, Inc. The Economic Development Urban Renewal Tax Increment Financing Notes were issued as a result of this project. On May 12, 2008, the City adopted Amendment No. 1 to the Urban Renewal Plan expanding the Urban Renewal Area.

On May 5, 2001, the City established the Oakland Manor Urban Renewal Area. The project involved providing direct financial assistance to a developer to help finance the construction of an assisted living health care facility. The City intends to provide assistance in the form of property tax rebates. Under the proposal, 100% of the incremental property tax generated by the project will be rebated to the developer for a maximum of 5 years, from the time debt is first certified to the County. These rebates will not be general obligation of the City, but will be payable solely from incremental property taxes generated by the project.

On February 13, 2012, the City established the 2012 Urban Renewal District in the annexed area northwest of the intersection of Highways 6 and 59. The area includes the Oakland Foods industrial complex which comprises over 43% of the area of the district. The specific goals of the district include constructing a reverse osmosis water treatment plant thereby increasing the City's supply of treated potable water to Oakland Foods and constructing a lift station and collection system connections to the City's wastewater treatment system. The City obtained a planning & design loan from the Iowa Finance Authority and has drawn down \$58,201 to date. The loan anticipates the issuance of \$400,000 General Obligation Capital Loan Notes. The reverse osmosis water treatment project is currently awaiting permits from the DNR.

(12) Library Construction and Contingency

On April 7, 1997, the City entered into a gift agreement for an addition to the Eckles Memorial Library. The donor paid the construction costs up to \$100,000. The agreement contains a covenant requiring the City to allow a genealogy group to occupy and use a portion of the building for fifty years with a right to renewal for an additional fifty years. Breach of the covenant would require the City to pay over \$100,000 to an educational trust.

CITY OF OAKLAND NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

(13) Deficit Balances

The Enterprise Sewer Fund had a deficit balance of \$10,563 at June 30, 2013. The deficit balance was a result of ongoing operational losses. The deficit will be eliminated by either a sewer rate increase or a transfer from another fund such as the water fund.

The Capital Projects Fund - City Service Building has a deficit balance of \$229,897 at June 30, 2013. The project is ongoing and will be eliminated by transfers from other funds.

(14) Commitments

Garbage Collection Service Agreement

The City signed an agreement on September 1, 2012 with M & K Mills Tree Service, Inc. for the collection of garbage, rubbish, and recyclables. The contract runs from September 1, 2012 to August 31, 2022. The contracted amount per residential unit for up to six 32-gallon containers per week is \$7.50 for the first five years and \$8.00 thereafter. The contracted amount for commercial, industrial and institutional premises with dumpsters is \$5.00 per yard per week for five years and \$1.75 per unit per month for recyclables for five years.

Administrative Services Agreement

On April 1, 2012, the City entered in to an agreement with TRISTAR Benefits Administrators for the purpose of establishing terms for a third party administrator of the City of Oakland's partially self-funded benefit plan. The annual administration fee is \$850. The fees are subject to change by TRISTAR Benefits Administrators on April 1, 2013, and each year thereafter on the same date.

MidAmerican Energy Company Ordinance

On December 12, 2004, the city passed an ordinance granting to MidAmerican Energy Company, its successors and assigns, the right and franchise to acquire, construct, erect, maintain and operate a natural gas system in the City of Oakland and to furnish and sell natural gas to the City and its inhabitant's for a period of twenty-five years.

Law Enforcement Service Contract

The City renewed its Law Enforcement Services Contract with Pottawattamie County for the services of the Pottawattamie County Sheriff's Department as of July 1, 2013. The contract is payable in four quarterly installments of \$6,681.

CITY OF OAKLAND NOTES TO FINANCIAL STATEMENTS JUNE 30, 2013

(15) Grants

Grants - Library

For the year ended June 30, 2013, the Eckles Memorial Library received a \$5,000 grant from the Iowa West Foundation.

Iowa West Foundation Grant

In October 2012, the City of Oakland was awarded a \$200,000 grant from the Iowa West Foundation for Phase II of the Oakland City Services Building project. Per terms of the grant agreement, the City is required to match-fund the grant at a ratio of 1:1 by the end of the grant period. Grant funds of \$100,000 were received for the year ended June 30, 2013. The contract expires September 30, 2013.

Community Development Block Grant

In May 2012, the City of Oakland was awarded a not to exceed \$500,000 Community Development Block Grant (CDBG) from the Iowa Economic Development Authority for construction of a 300 gallon per minute reverse osmosis water treatment plant. Due to permit delays on the part of the Department of Natural Resources, grant funds of \$6,632 were received for the year ended June 30, 2013.

OTHER INFORMATION

CITY OF OAKLAND BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS

OTHER INFORMATION

YEAR ENDED JUNE 30, 2013

	_	Governmental Funds Actual		Proprietary Funds Actual
Receipts:	_	202 700	d.	-0-
Property tax	\$	302,708	\$	-0-
Tax increment financing		11,166		-0-
Other city tax		179,000		-0-
Licenses and permits		6,667		-0-
Use of money and permits		10,613		-0-
Intergovernmental		235,664		963,192
Charges for services		69,624		905,192 -0 -
Miscellaneous		130,991		
Total receipts		946,433		963,192
Disbursements:				•
Public safety		304,840		-0-
Public works		165,878		-0-
Health and social services		-0-		-0-
Culture and recreation		160,084		-0-
Community and economic development		6,162		-0-
General government		129,128		-0-
Debt service		126,721		-0-
Capital projects		2,396,665		-0-
Business type		-0-		1,021,119
Total disbursements		3,289,478		1,021,119
Excess (deficiency) of receipts				
over (under) disbursements		(2,343,045)		(57,927)
Other financing sources, net		680,340		(13,168)
Excess (deficiency) of receipts and other financing sources over disbursements and other financing uses		(1,662,705)		(71,095)
Balances beginning of year	-	2,471,217		579,278
Balances end of year	\$	808,512	\$	508,183

See Accompanying Independent Auditor's Report

-		Budge	ted A	amounts	 Final to Total
_	Total	Original		Final	 Variance
\$	302,708	\$ 294,984	\$	294,984	\$ 7,724
•	11,166	11,423	-	11,423	(257)
	179,000	178,028		178,028	972
	6,667	3,825		5,462	1,205
	10,613	5,600		6,800	3,813
	235,664	131,000		432,245	(196,581)
	1,032,816	1,053,541		1,041,475	(8,659)
	130,991	25,100		20,200	110,791
-	1,909,625	1,703,501		1,990,617	(80,992)
	304,840	146,168		414,147	109,307
	165,878	282,450		281,700	115,822
	-0-	-0-		-0-	-0-
	160,084	224,605		216,134	56,050
	6,162	-0-		6,300	138
	129,128	125,932		123,407	(5,721)
	126,721	38,000		142,000	15,279
	2,396,665	3,020,000		2,752,608	355,943
	1,021,119	3,490,000		846,030	(175,089)
_	4,310,597	7,327,155		4,782,326	471,729
	(0.400.070)	(E (D2 (EA)		(2.701.700)	200 727
	(2,400,972)	(5,623,654)		(2,791,709)	390,737
_	667,172	6,000,000		1,489,750	(822,578)
	(1,733,800)	376,346		(1,301,959)	(431,841)
_	3,050,495	3,050,495		3,050,495	-0-
\$	1,316,695	\$ 3,426,841	\$	1,748,536	\$ (431,841)

NOTES TO OTHER INFORMATION – BUDGETARY REPORTING

JUNE 30, 2013

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted receipts by \$287,116 and decreased disbursements by \$2,544,829. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2013, disbursements exceeded the amounts budgeted in the general government and business type functions.

SUPPLEMENTARY INFORMATION

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES -NON-MAJOR GOVERNMENTAL FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2013

	_	Sp	ecia	ıl Revenue
	_	Local Option Tax		Urban Renewal TIF
Receipts:	-			
Tax increment financing Other city taxes	\$	-0- 179,000	\$	11,166 -0-
Use of money and property Miscellaneous	_	-0- -0- 179,000		-0- -0- 11,166
Total receipts		1/9,000		11,100
Disbursements: Operations:				
Community and economic development		-0-		6,162 -0-
Capital projects Total disbursements	- -	-0- -0-		6,162
Excess (deficiency) of receipts over (under) disbursements		179,000		5,004
Other financing sources (uses): Operating transfers in Operating transfers out Net financing sources (uses)		-0- (179,000) (179,000)	- -	-0- -0- -0-
Change in cash balances		-0-		5,004
Cash balances beginning of year		-0-		11,072
Cash balances end year	\$	-0-	\$	16,076
Cash Basis Fund Balances	*	^	\$	16,076
Restricted for other purposes Assigned	\$	-0 - -0-	ф	-0-
Total cash basis fund balances	\$.	-0-	\$	16,076

See Accompanying Independent Auditor's Report.

SCHEDULE 1

	Capital I Tojous		
	Aquatic		
	Center		Total
		•	10141
\$	-0-	\$	11,166
	-0-		179,000
	1		1
	300		300
	301	•	190,467
	-0-		6,162
	2,331		2,331
	2,331	•	8,493
		-	
	(2,030)	*	181,974
	-0-		-0-
	-0-		(179,000)
	-0-	•	(179,000)
		•	(175,000)
	(2,030)		2,974
	4,170		15,242
\$	2,140	\$	18,216_
\$	-0-	\$	16,076
Ψ	2,140	Ψ	2,140
\$	2,140	\$	18,216
Ψ	2,140	Φ	10,210

Capital Projects

SCHEDULE OF INDEBTEDNESS

JUNE 30, 2013

	Date of <u>Issue</u>	Interest <u>Rates</u>	Amount Originally <u>Issued</u>
Obligation			
General obligation capital notes:			
Ambulance	Apr 19, 2010	4.95%	\$ 150,259
Drinking Water Program Revolving Loan	Sep 24, 2008	3.0%	\$ 187,000
Planning & Design Revolving Loan	Dec 29, 2010	0%	\$ 400,000
City Service Building Capital Loan Notes	Apr 26, 2012	2.65% - 3.35%	\$ 2,500,000
Dual Purpose Capital Loan Notes	Mar 26, 2013	0.65% - 3.15%	\$ 500,000

See accompanying independent auditor's report.

SCHEDULE 2

	Balance Beginning of Year	•	Issued During Year	-	Redeemed During Year	-	Balance End of Year	Interest Paid	Interest Due and Unpaid
\$	32,991	\$	-0-	\$	32,991	\$	-0-	\$ 1,391	\$ -0-
	159,000		-0-	-	8,000		151,000	4,770	378
	58,201		-0-		-0-		58,201	-0-	-0-
	2,500,000		-0-		-0-		2,500,000	79,170	5,994
-	-0-		500,000		-0-		500,000	-0-	961
\$	2,750,192	\$	500,000	\$	40,991	\$	3,209,201	\$ 85,331	\$ 7,333

DEBT MATURITIES

JUNE 30, 2013

General Obligation Notes

<u>Dual Purpose Note</u> <u>Issued March 26, 2013</u>

Year		-	
Ended	Interest		
June 30,	Rates		Amount
2014	0.65% - 3.15%	\$	50,000
2015	0.65% - 3.15%		50,000
2016	1.05% - 3.15%		50,000
2017	1.05% - 3.15%		50,000
2018	1.05% - 3.15%		50,000
2019	1.85% - 3.15%		55,000
2020	1.85% - 3.15%		55,000
2021	1.85% - 3.15%		5,000
2022	1.85% - 3.15%		5,000
2023	1.85% - 3.15%		5,000
2024	3.15%		5,000
2025	3.15%		5,000
2026	3.15%		10,000
2027	3.15%		10,000
2028	3.15%		10,000
2029	3.15%		10,000
2030	3.15%		10,000
2031	3.15%		10,000
2032	3.15%		55,000
		_	
Total		\$	500,000

Community Service Building Issued April 26, 2012

Year				
Ended	Interest			
June 30,	Rates		Amount	 Total
2014	2.65% - 3.35%	\$	110,000	\$ 160,000
2015	2.65% - 3.35%		110,000	160,000
2016	2.65% - 3.35%		115,000	165,000
2017	2.65% - 3.35%		120,000	170,000
2018	2.65% - 3.35%		120,000	170,000
2019	2.65% - 3.35%		125,000	180,000
2020	2.65% - 3.35%		130,000	185,000
2021	2.65% - 3.35%		130,000	135,000
2022	2.55% - 3.35%		135,000	140,000
2023	2.55% - 3.35%		140,000	145,000
2024	2.55% - 3.35%		145,000	150,000
2025	2.80% - 3.35%		145,000	150,000
2026	2.95% - 3.35%		150,000	160,000
2027	3.10% - 3.35%		155,000	165,000
2028	3.15% - 3.35%		160,000	170,000
2029	3.15% - 3.35%		165,000	175,000
2030	3.15% - 3.35%		170,000	180,000
2031	3.35%		175,000	185,000
2032		_	-0-	 55,000
Total		\$ _	2,500,000	\$ 3,000,000

See Accompanying Independent Auditor's Report.

Drinking Water Program Revolving Loan Fund

<u>Lime Sludge Lagoon</u> <u>Issued September 24, 2008</u>

Year				
Ended	Interest			
June 30,	Rates	_	Amount	Total
2014	3.00%	\$	8,000	\$ 8,000
2015	3.00%		8,000	8,000
2016	3.00%		9,000	9,000
2017	3.00%		9,000	9,000
2018	3.00%		9,000	9,000
2019	3.00%		9,000	9,000
2020	3.00%		10,000	10,000
2021	3.00%		10,000	10,000
2022	3.00%		10,000	10,000
2023	3.00%		11,000	11,000
2024	3.00%		11,000	11,000
2025	3.00%		11,000	11,000
2026	3.00%		12,000	12,000
2027	3.00%		12,000	12,000
2028	3.00%	_	12,000	12,000
Total		\$_	_151,000	\$ 151,000

See Accompanying Independent Auditor's Report.

SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION - ALL GOVERNMENTAL FUNDS

FOR THE LAST NINE YEARS

	_	2013	-	2012	_	2011	_	2010
Receipts:								
Property taxes	\$	302,708	\$	300,460	\$	296,224	\$	275,271
Tax increment financing		11,166		31,990		18,622		27,316
Other city taxes		179,000		169,786		181,391		153,346
License and permits		6,667		6,020		5,892		4,953
Use of money and property		10,613		11,882		37,480		30,968
Intergovernmental		235,664		249,635		220,574		395,809
Charges for service		69,624		92,918		89,083		67,207
Miscellaneous	_	130,991	_	128,087	_	147,192	_	90,874
Total	\$ _	946,433	\$ _	990,778	\$_	996,458	\$_	1,045,744
Disbursements:								
Operating:								
Public safety	\$	304,840	\$	157,180	\$	100,371	\$	153,822
Public works		165,878		287,246		190,677		272,310
Culture and recreation		160,084		204,215		191,150		195,613
Comm and economic dev		6,162		6,707		352,712		42,930
General government		129,128		167,135		118,847		242,537
Debt service		126,721		99,242		111,193		141,791
Capital projects		2,396,665		739,268		274,932		424,254
Total	\$	3,289,478	\$.	1,660,993	\$	1,339,882	\$_	1,473,257

See accompanying independent auditor's report.

_	2009	 2008	 2007		2006		2005
		•					
\$	206,896	\$ 203,171	\$ 198,773	\$	165,517	\$	157,113
	218,833	203,412	208,720		143,618		150,589
	174,825	148,849	165,717		178,253		147,404
	6,353	5,801	6,302		6,808		4,473
	52,852	57,909	61,473		56,214		26,437
	342,146	192,842	564,584		165,354		157,314
	80,060	79,766	79,093		53,849		90,932
	211,952	104,406	93,853		146,678		222,388
_				_			
\$	1,293,917	\$ 996,156	\$ 1,378,515	\$_	916,291	\$_	956,650
_			 <u> </u>	_			
\$	170,153	\$ 219,763	\$ 155,821	\$	83,211	\$	224,351
·	403,838	330,027	143,761		238,518		142,948
	132,345	137,908	175,994		236,698		141,399
	4,114	6,571	15,939		62,007		18,943
	85,324	141,302	98,789		111,683		107,620
	118,748	108,758	81,720		118,085		117,296
-	5,848	 -0-	 834,590		55,853	. –	128,233
\$	920,370	\$ 944,329	\$ 1,506,614	\$	906,055	\$	880,790

•

INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Certified Public Accountant

August 20, 2013

INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARD

To the Honorable Mayor and Members of the City Council:

I have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in the Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Oakland, Iowa as of and for the year ended June 30, 2013, and the related notes to financial statements, which collectively comprise the City's basic financial statements, and have issued my report thereon dated August 20, 2013. My report expressed unqualified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing my audit of the financial statements, I considered the City of Oakland's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Oakland's internal control. Accordingly, I do not express an opinion on the effectiveness of the City of Oakland's internal control.

My consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, I identified deficiencies in internal control that I consider to be a material weakness and another deficiency I consider to be a significant deficiency.

Continued . . .

Lonnie G. Muxfeldt
Certified Public
Accountant

Harlan Office:

2309 B Chatburn Ave. P.O. Box 551 Harlan, IA 51537-0551

Ph. (712) 755-3366 Fax (712) 755-3343

Avoca Office:

305 W. High Street P.O. Box 609 Avoca, IA 51521-0609

Ph. (712) 343-2379 Fax (712) 343-5012

www.muxfeldt-cpa.com firm@muxfeldt-cpa.com

Licensed In:

Iowa

Missouri

Member of American Institute of Certified Public Accountants, 50 Iowa Society of CPA's and AICPA Private Companies Practice Section August 20, 2013 Page Two

To the Honorable Mayor and Members of the City Council:

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Oakland's financial statements will not be prevented or detected and corrected on a timely basis. I consider the deficiency described in Part I of the accompanying Schedule of Findings as items I-A-13 to be a material weakness.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. I consider the deficiency described in Part I of the accompanying Schedule of Findings as item I-B-13 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Oakland's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of non-compliance that are required to be reported under *Government Auditing Standards*. However, I noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2013 are based exclusively on knowledge obtained from procedures performed during my audit of the financial statements of the City. Since my audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Continued . . .

.

August 20, 2013 Page Three

To the Honorable Mayor and Members of the City Council

City of Oakland's Responses to Findings

The City of Oakland's responses to the findings identified in my audit are described in the accompanying Schedule of Findings. The City of Oakland's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

I would like to acknowledge the many courtesies and assistance extended to me by personnel of the City of Oakland during the course of my audit. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.

Murplet associates, CFA, P.E.

SCHEDULE OF FINDINGS

YEAR ENDED JUNE 30, 2013

Part I: Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

I-A-13 Segregation of Duties

<u>Comment</u> - One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. For example, the cash receipts listing, bank deposits and the posting of the cash receipts to the cash receipts journal are all performed by the same person.

<u>Recommendation</u> - I realize that with one full time city clerk and a part time deputy clerk, a proper segregation of duties is challenging. However, City Council should monitor control procedures to obtain the maximum internal control possible under the circumstances.

Response - We will consider this.

Conclusion - Response acknowledged.

I-B-13 Unsubstantiated Credit Card Charges

<u>Comment</u> - An examination of credit card statements revealed charges that were not supported by documentation.

<u>Recommendation</u> - Documentation should always support all charges on credit cards, even a hand written note at minimum.

Response - We will revise our procedures accordingly.

Conclusion - Response acknowledged.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

SCHEDULE OF FINDINGS

YEAR ENDED JUNE 30, 2013

Part II: Other Findings Related to Required Statutory Reporting:

II-A-13 <u>Certified Budget</u> - Disbursements during the year ended June 30, 2013 exceeded the amounts budgeted in the general government and business type functions. In addition, disbursements exceeded amounts budgeted in the public safety and community and economic development functions before the budget was amended on May 13, 2013. Chapter 384.20 of the Code of Iowa states in part that "public monies may not be expended or encumbered except under an annual or continuing appropriation".

Recommendation - The budget should have been amended in sufficient amounts in accordance with Chapter 684.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - The budget will be monitored and amended timely in the future, if applicable.

Conclusion - Response accepted.

- II-B-13 <u>Questionable Disbursements</u> I noted no disbursements for parties, banquets or other entertainment for employees that I believe may constitute an unlawful expenditure from public funds as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-13 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- II-D-13 <u>Business Transactions</u> Business transactions between the City and City officials are detailed as follows:

Name, Title, and <u>Business Connection</u>	Transaction Description	Amount
Michael Baragary, Public Works Director, member Henningsen & Baragary, LLC	Community building purchase	\$ 150,475

II-E-13 Bond Coverage - Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.

SCHEDULE OF FINDINGS

YEAR ENDED JUNE 30, 2013

Part II: Other Findings Related to Required Statutory Reporting: Continued

- II-F-13 <u>Council Minutes</u> No transactions were found that I believe should have been approved in the Council minutes but were not.
- II-G-13 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.
- II-H-13 <u>Financial Condition</u> The Capital Projects Fund had a deficit balance of \$229,897 at June 30, 2013.

<u>Recommendation</u> - The City should investigate alternatives to eliminate this deficit in order to return this fund to a sound financial position.

<u>Response</u> - The deficit was due to construction costs on the City Services Building which is incomplete as of June 30, 2013. It will be completed in fiscal year 2014 and any deficit will be eliminated through grants and transfers.

Conclusion - Response accepted.

- II-I-13 Tax Increment Financing Chapter 403.19 of the Code of Iowa provides a municipality may certify loans, advances, indebtedness and bonds (indebtedness) to the County Auditor which qualify for reimbursement from incremental property tax. The County Auditor provides for the division of property tax to repay the certified indebtedness and provides available incremental property tax in subsequent fiscal years without further certification by the City until the amount of certified indebtedness is paid. Urban Renewal Area TIF Indebtedness was certified to the County Auditor before December 1 and no exceptions were noted.
- II-J-13 <u>Urban Renewal Annual Report</u> The urban renewal annual report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.

.